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## **Executive Summary**

As third-party cookies and other identifiers are being phased out in the name of better safeguarding consumer privacy, marketers are waking up to a defining moment in advertising history. Consumers, whose day-to-day lives are increasingly digital, expect relevant ad experiences and demand that their privacy be respected. Programmatic advertising, which has historically been advertisers' and media agencies' go-to solution for technology-powered access to reach audiences across channels and devices, must evolve to meet this moment.

The impending deprecation of third-party identifiers, an ever-expanding set of privacy regulations worldwide, and consumers' rising privacy concerns mean that the programmatic advertising ecosystem, and the advertising technology (adtech) that supports it, must adapt to a privacy-first reality. Marketers and their agencies are assessing their needs in light of these changes and prioritizing features and partners, which will allow them to stand up to rapidly evolving regulatory restrictions and customers' expectations. They want machine learning and automation built into their systems to help bridge data gaps; they need new skill sets to navigate new tools and ever-changing trends and policy requirements; and, critically, they expect technology companies to lead the conversation about current and future changes and what they mean for clients.

In August 2021, Google commissioned Forrester Consulting to evaluate demand-side approaches to the evolving landscape of privacy and advertising. Forrester conducted four in-depth interviews with in-house brand marketers and ad agency professionals and fielded an online survey of 1,065 of the same audience to explore this topic.



## **Key Findings**

Consumers are consistently demanding more privacy rights — and advertisers recognize that they have a role in protecting these rights. Eighty-six percent of marketers and agency professionals surveyed feel that their organization has a responsibility to protect their users' privacy. These respondents recognize that the changes being made to create a privacy-centric future are for the best, but many struggle with how to effectively address them today.

Marketers and agency professionals have faith in programmatic advertising and plan to continue investing in it. The overwhelming majority of advertisers surveyed believe they are in a defining moment in their career: Advertising is changing for the better, and they must meet the challenge and evolve with the changes.

# Advertisers are investing in new product features and people to help navigate this new future.

Advertiser needs are evolving as consumer expectations and regulatory restrictions change. They are expecting machine learning and automation to be built into their demand-side platforms (DSPs) and are investing in data science skill sets to maximize those capabilities. Additionally, they expect clarity and specificity from technology companies about the impact of these upcoming changes.

## Consumers Are Demanding Better Privacy Protections And Technology Is Evolving To Meet Those Demands

As consumers spend more time than ever online, brands are interacting with them in ever more channels, formats, and devices. Increasingly demanding consumers want and expect increasingly relevant ad experiences that meet their needs and adhere to their privacy preferences. Programmatic advertising has historically been marketers' and agency professionals' go-to solution to instantly reach their target audiences with tailored ads across the digital universe. Programmatic advertising, now more than a decade into its evolution, is here to stay, given its myriad benefits. However, marketers and agency professionals must evolve to keep up with consumers' and regulators' evolving expectations around privacy.

85%

of respondents say they are challenging the status quo and changing our programmatic tactics today because of future privacy changes.

Consumers are demanding privacy protections. Sixty-two percent of US online adults are concerned about their online behavior being tracked, and only a quarter feel safe sharing their personal information online. As consumers spend more time online in an age of lockdowns and work from home, they increasingly recognize the sheer volume of information they are sharing with brands and advertisers. Less than 20% of US online adults feel it is okay for companies to track their activities across multiple devices to send them more relevant ads. It's up to marketers and agency professionals to recognize these demands and evolve their techniques to better serve their prospects and customers on mutually agreeable terms. Consumers have become increasingly digital in their everyday lives — conducting business, connecting with family, and unwinding with streaming services. Meanwhile, a whopping 86% of marketers and agency professionals say they have seen a change in consumer attitudes toward privacy since the COVID-19 pandemic began.

• As the programmatic advertising ecosystem changes, advertisers expect new challenges. Programmatic advertisers are anticipating a host of new potential challenges on the horizon, from difficulty connecting DSPs with other marketing tools and verifying the quality of ad buys to getting enough addressable reach and being able to customize their ads and strategy (see Figure 1). As users' privacy concerns take center stage and privacy regulations continue to expand, the adtech that supports programmatic advertising is necessarily changing, leaving many advertisers uncertain about the future.

### Figure 1

"Thinking ahead, what do you think your organization's biggest programmatic challenges will be in 12 months' time?"

32%
Connecting DSPs with other marketing tools
Verifying the quality of buys/verifying that buys meet my organization's standards
31% Getting enough addressable reach
31% Differentiating/customizing ads and strategy
31% Orchestrating consistent customer journeys across inventory sources and devices
30% Limiting media waste through effective frequency management
29% Maintaining historic levels of media performance
28% Proving the value of it due to measurement gaps
28% Reconciling data across multiple platforms using different identity approaches
28% Reaching the right audience
Managing multiple audience data sources and tools
26% Finding premium inventory

Base: 1,065 global director+ strategic ad technology investment decision-makers

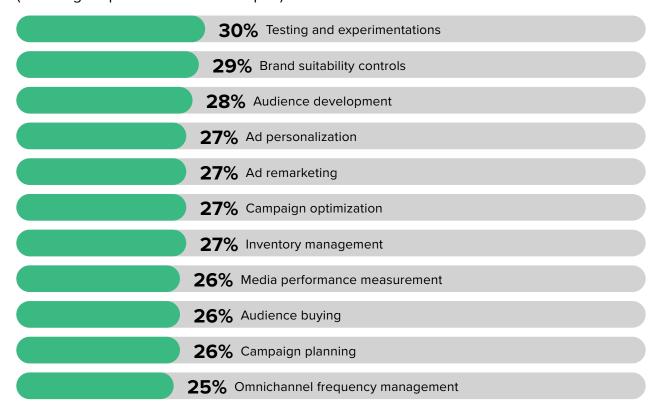
Source: A commissioned study conducted by Forrester Consulting on behalf of Google, August 2021

• Marketers and agency professionals expect virtually all areas of their programmatic activity to be impacted. In fact, 78% say they are already seeing the impact of data deprecation/transformation today — most commonly through challenges in verifying the quality of buys, differentiating ads and strategy, and reaching the right audience. And thinking ahead, marketers and agency professionals anticipate a wide-ranging set of impacts from the upcoming changes with third-party data and digital identifiers. Testing and experimentation, brand suitability controls, and audience development are the most frequently cited areas they expect to be affected in the coming years (see Figure 2). Because of the wide-ranging impact, respondents understand that they must diversify their data sources to ensure viable alternatives to cookies in the long run.

Figure 2

"Thinking of the upcoming changes with third-party data and identifiers, what areas of your organization's programmatic advertising strategy will be the most impacted?"

(Showing responses ranked as top 3.)



Base: 1,065 global director+ strategic ad technology investment decision-makers

Source: A commissioned study conducted by Forrester Consulting on behalf of Google, August 2021

# Brands And Agencies Affirm Their Confidence In Programmatic Through Continued Investment

Despite these dramatic changes, brands and media agencies still see programmatic advertising as the key to continuing business growth. Programmatic has dramatically expanded since the early days of open real-time bidding (RTB); it now includes a range of transactional models and supports a variety of formats and screens, and is critical for organizations to meet their top advertising goals. Organizations are growing their investment in programmatic advertising typically managed through DSP technology amidst the evolving privacy-centric advertising future.

programmatic spend over the next 12 months, compared to today. Today, programmatic accounts for, on average, 20.5% of media spend for surveyed organizations. Over the next 12 months, they anticipate it accounting for 28.5% of total media spend — an increase of 39% over one year (see Figure 3).<sup>2</sup> This points to the belief that advertisers have in the value of programmatic in helping them meet their key priorities. Marketers and agency professionals see programmatic as helping them access critical new media environments such as in over-the-top/connected TV (OTT/CTV) and data-driven creative capabilities. In fact, programmatic video ad spend on CTV was growing faster than it we

**87%** 

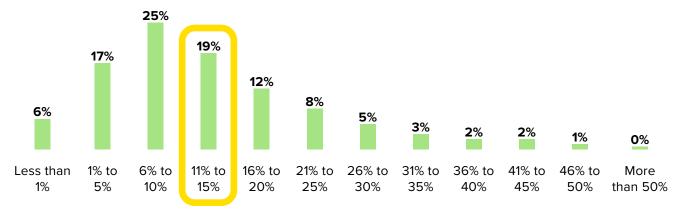
of respondents think that because of the upcoming privacy changes, programmatic will be better than before.

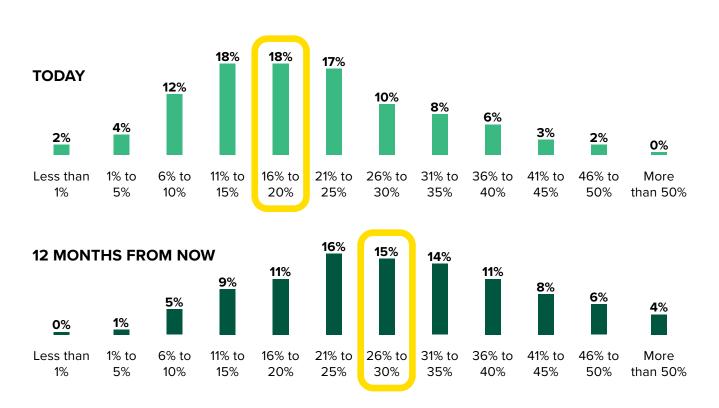
video ad spend on CTV was growing faster than it was on either mobile or computer, according to Forrester Research's Q4 2019 Global Programmatic Advertising Survey.<sup>3</sup> Despite foundational shifts that digital advertising faces, respondents believe that programmatic will continue to be a steadying force in their media strategy. Eighty-seven percent of respondents think that because of the upcoming privacy changes, programmatic advertising will be better than before. In short, programmatic is here to stay.

Figure 3

"To the best of your knowledge, what percentage of your organization's total media spend (including nondigital) was programmatic 12 month ago? What is it today? What will it be 12 months from now?"

### 12 MONTHS AGO





Base: 1,065 global director+ strategic ad technology investment decision-makers

Source: A commissioned study conducted by Forrester Consulting on behalf of Google, August 2021

 Most marketers and agency professionals believe in programmatic advertising, despite current and future changes.

Further underscoring their reliance on programmatic, 87% of marketers and agency professionals say they are confident that programmatic advertising is the best way to overcome increased data fragmentation. Programmatic buying has increasingly become the de facto buying option in recent years, growing its share of US digital advertising spend from 36% in 2014 to 64% in 2019, according to Forrester Research's Global Programmatic Advertising Survey. Programmatic advertising — scaled, automated, datadriven buying — is here to stay. Despite that, it's critical that marketers and agency professionals understand how current and upcoming privacy-related changes will reshape their programmatic advertising approach and prepare accordingly.

# Technology Must Evolve To Meet The Needs Of Buyers As Advertising Shifts To A Privacy-First Model

As the privacy landscape continues to evolve, advertisers' needs are changing as well: Eighty-five percent note that they are challenging the status quo and changing their programmatic advertising tactics today because of future privacy changes. They are reassessing their needs in light of these changes and are prioritizing features and partners that will allow them to stand up to rapidly evolving regulatory restrictions and consumer expectations.

- Marketers and agency professionals want to see machine learning and automation built into their DSPs. When asked what features or functions they would most like to see from their DSPs to navigate the new privacy-centric future, the most common responses from marketers and agency professionals included machine learning capabilities to fill in the gaps when data is missing, and automated bidding and insights provided by machine learning. Buyers clearly recognize that the future will mean gaps in their data sources they are looking for tools from their DSPs to help bridge those gaps and ensure smooth deployment of, and performance from, programmatic campaigns.
- Marketers and agency professionals are diversifying their signal inputs. As third-party cookies are deprecated, marketers and agency professionals recognize that they must seek out and test new or alternative data sources. Among the most commonly cited steps buyers were taking included testing environments where third-party identifiers are still available (see Figure 4). There is a strong emphasis on first-party data as advertisers begin to navigate the new, privacy-centric world. Nearly a third of respondents plan to invest more heavily in private marketplaces where publishers can offer first-party data (second party to marketers). And 83% of respondents plan to use, or already use, first-party authenticated user data to identify and measure audiences.

## Figure 4

"Which of the following steps, if any, is your organization undertaking to navigate the programmatic future?" Increase investment in environments in which third-party identifiers are still available (e.g., connected TV) Increase investment in machine learning technology that can help my organization fill in the data gaps 34% Work with other agencies/marketers in a data co-op to authenticate a greater portion of my organization's audience 33% Connect my organization's DSP(s) to its analytics/cloud solution 33% Work with data consortia/industry ID groups to authenticate a greater portion of my organization's audience Invest more heavily in private marketplaces (PMPs) and programmatic guarantees where publishers will release first-party data 31% Use privacy sandboxes or data clean rooms to safely connect with first-party audiences 29% Consolidate DSPs to limit further fragmentation 29% Use more DSPs to get the best of all worlds **27**% Invest in creative capabilities to stand out Move dollars to platforms/partners with proprietary logged-in data

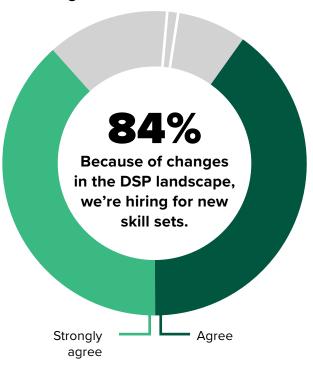
Swap budget to contextual strategies

Base: 1,065 global director+ strategic ad technology investment decision-makers

Source: A commissioned study conducted by Forrester Consulting on behalf of Google, August 2021

• Marketers and agency professionals are investing in new skill sets to help with upcoming changes. Eighty-four percent of respondents noted that they are hiring for new skill sets because of changes in the DSP landscape. Most commonly cited are data science skills to leverage new machine learning technology, followed by research skills to keep up with ever-changing consumer trends and technology advancements (see Figure 5). As machine learning, already core to much of programmatic advertising, becomes more critical in a privacy-first ad world where 1:1 data signals become scarce, organizations seek to hire individuals with the skill sets to properly train and maintain the complex algorithms. Additionally, respondents recognize that as the pace of change accelerates, they will need the internal skills required to keep pace with the demands of advertising technology and privacy on technology.

Figure 5



"You indicated your organization is hiring for new skill sets because of changes in the DSP landscape. What skills are your organization looking for?"\*

#### 56%

Data science skills to leverage new machine learning technologies

#### 55%

Research skills to keep up with ever-changing consumer trends

#### 53%

Education/training skills to stay on top of the latest technologies

#### 50%

Statistical skills to build consumer profiles in-house

#### 49%

Analytics skills to understand measurement

Base: 1,065 global director+ strategic ad technology investment decision makers

\*Base: 896 global director+ strategic ad technology investment decision-makers who are hiring for new skill sets due to changes in the DSP landscape

Source: A commissioned study conducted by Forrester Consulting on behalf of Google, August 2021

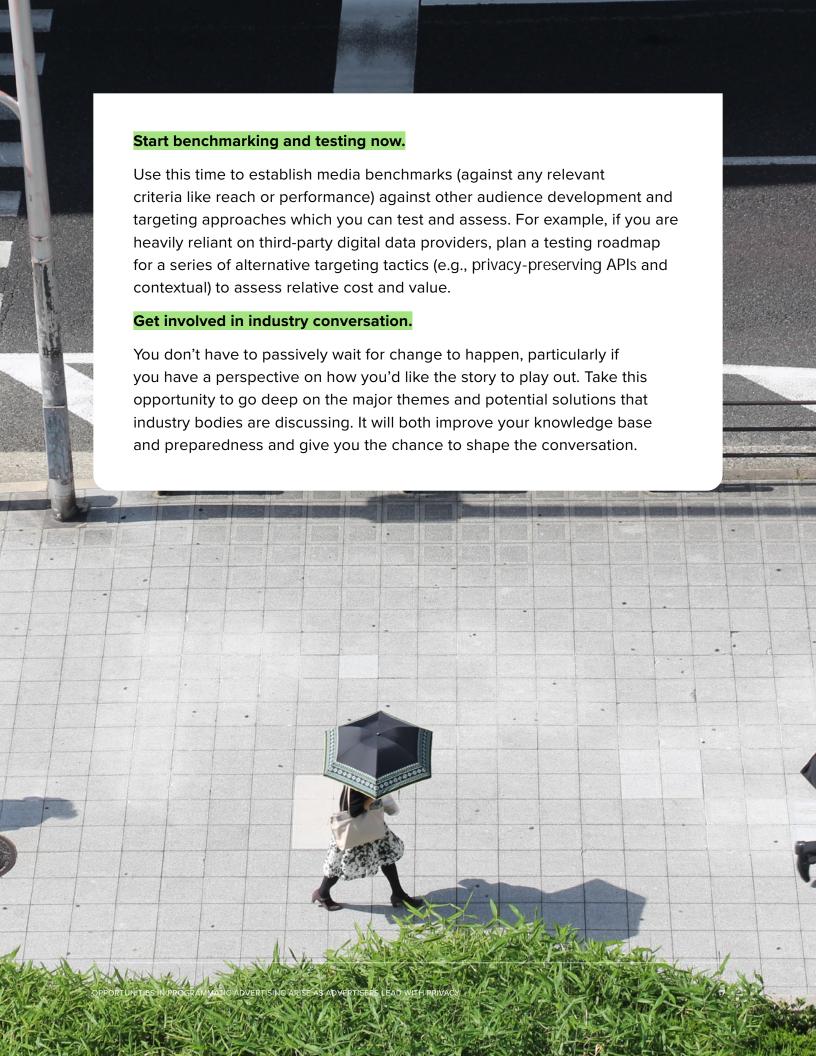
• Marketers and agency professionals expect a steady flow of communications from adtech partners to help them navigate the changing landscape. As consumer demands, policy restrictions, and technology requirements evolve in the name of privacy, marketers and agency professionals expect leading technology companies to provide them with more clarity and specificity about these changes and what they mean for their clients. Additionally, buyers want more examples of best-in-class programmatic advertising approaches from leading advertisers in preparation for third-party cookie deprecation, and better educational materials from adtech providers to help them navigate the changes. These upcoming privacy changes impact everyone — consumers, advertisers, and technology companies — and respondents expect clear communication from partners to help them through this transformation.

## **Preparedness Breeds Confidence For Brands And Agencies**

Seventy-seven percent of marketers and agency professionals surveyed understand that they are living in a defining moment in advertising's history: Seventy-nine percent believe the decisions they're making now will impact the rest of their career. However, only 35% of agency professionals surveyed and 23% of marketers surveyed are prepared to navigate this new future.

- Marketers and agency professionals who are prepared for the privacy-centric future are more likely to be hiring for new skill sets. Among respondents who have self-identified as being prepared for the new future, we saw significant differences in their approaches relative to those who felt less prepared. Although most respondents are hiring for new skill sets, prepared marketers and agency professionals are more likely to be hiring (92% compared to 81% of unprepared respondents). Additionally, prepared marketers and agency professionals are more likely (42%) to be increasing their investment in connected TV than unprepared respondents (35%). While not immune to privacy changes, this is a space where cookies don't factor in.
- Prepared marketers and agency professionals are also more confident in alternatives to third-party cookies. Respondents who are feeling confident and prepared for the future of advertising are more likely to believe that there are viable alternatives to cookies in the long run. Prepared marketers and agency professionals are more likely to already be looking at alternatives to third-party cookies because they recognize the need to evolve to stay ahead of the changes.

# **Key Recommendations** The move toward a more consumer privacy-driven advertising future is fluid and ongoing. But that doesn't mean you can sit on the sidelines and wait for the dust to settle before optimizing your organization's own approach. Take these steps today to best prepare for tomorrow: Take this time to assess your data-driven strategies through a privacy lens. The most important first step to shining a light on your existing approaches is to assess exposure to current and future privacy-related changes. Review your audience collection, targeting, media buying, ad personalization, and measurement efforts now to understand where you may need to focus in terms of potential changes. Think of a move toward a privacy-first approach as being akin to companies that make explicit moves toward carbon neutrality. It's critical to respond to both social and economic factors that will benefit consumers and employees now and in the future. Talk to your partners about their preparedness. When it comes to digital advertising in the era of data deprecation, you are only as strong as your partner ecosystem. So, invest in going deep with your adtech, data, media, and service partners to understand how they plan to navigate the shifting privacy waters. Look for solutions that are designed with sustainability in mind, not those that are a simple find/replace for existing technologies which don't truly address the spirit of consumer privacy (e.g., simply swapping 3P cookies for fingerprinting techniques).



## Appendix A: Methodology

In this study, Forrester conducted an online survey of 1,065 global decision-makers at organizations to evaluate their perspective on programmatic advertising and strategic advertising technology investment. Survey participants included 468 decision-makers at agencies and 597 in-house brand marketers. Respondents were offered a small incentive as a thank you for time spent on the survey. All respondents were directly involved in advertising/media planning and buying, advertising technology and operations, and/or programmatic advertising at their organization. The study began in July 2021 and was completed in August 2021.

## **Appendix B: Demographics**

GEOGRAPHY	
United States	20%
United Kingdom	20%
Germany	20%
France	20%
Australia/New Zealand	20%

Australia/New Zealand	20%	5,000 to 19,99
		20,000 or mor
RESPONDENT TYPE		BRAND MAR
Agency professional	44%	1,000 to 4,999

56%

TITLE	
C-level executive	39%
Vice president	34%
Director	27%

AGENCY PROFESSIONAL COMPANY SIZE	
100 to 499 employees	8%
500 to 999 employees	15%
1,000 to 4,999 employees	33%
5,000 to 19,999 employees	40%
20,000 or more employees	4%

BRAND MARKETER COMPANY SIZE		
1,000 to 4,999 employees	32%	
5,000 to 19,999 employees	30%	
20,000 or more employees	21%	

## **Appendix C: Endnotes**

Brand marketer

<sup>&</sup>lt;sup>1</sup> Source: Forrester Analytics Consumer Technographics Benchmark Survey, 2021.

<sup>&</sup>lt;sup>2</sup> Source: For these averages, we used a midpoint calculation where we used the midpoint of each answer option range - 0.5%, 3%, 8%, 13%, 18%, 23%, 28%, 33%, 38%, 43%, 48%, and 55% - to get the average percentage selected for the percentage of total media spend (including nondigital) programmatic advertising accounts for 12 months ago, today, and 12 months from now.

<sup>&</sup>lt;sup>3</sup> Source: "Programmatic Advertising Spend Key Trends," Forrester, Inc., January 25, 2021.

<sup>&</sup>lt;sup>4</sup> Source: Ibid.

<sup>&</sup>lt;sup>5</sup> Respondents who self-identified as being prepared were defined as those who: are confident in their understanding of upcoming changes; feel prepared for the privacy-centric landscape and for third-party cookies to go away; are able to accurately measure the business impact of changes; and feel prepared for the privacy-centric future of programmatic advertising.

